

Message Text

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SUBJECT: US SPECIAL PROGRAM, SLICSS XXVI-XXX, NATO INTERNATIONAL
STAFF ANALYSIS

JCS FOR J-4

REFS: A. USNATO 0528

B. DPC/D(74)27(REVISED)

SUMMARY. INFRASTRUCTURE WORKING GROUP 27 WILL RECONVENE ON 26 FEB
75 TO DISCUSS INTERNATIONAL STAFF ANALYSIS OF LATEST US PROJECT LIST.
INTERNAIONAL STAFF PAPER RECOMMENDS WG AGREEMENT TO PROJECTS
TOTTALLING IAU 45.3 MILLION EXCEEDING AGAINST US REQUIREMENT OF
IAU 28.9 MILLION UNDER COST SHARING FORMULA FOR SLICES XXVII-
XXX. US MISSION EXPECTS WG MEETING TO PRODUCE CONSENSUS ON
GENERAL APPROACH AND ELEMENTS OF A DRAFT REPORT
TO FULL INFRASTRUCTUE COMMITTEE. END SUMMARY.
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1. AS MENTIONED REF A, INFRASCTURE COMMITTEE WORKING
GROUP (27) ON US SPECIALPROGRAM REQUESTED INTERNATIONAL STAFF
ANALYSIS OF LATEST US PROJECT LIST. THIS ANALYSIS, WHICH WENT TO ALL
WASHINGTON AGENCIES, WILL BE DISCUSSED IN NEXT WORKING GROUP MEETING

26 FEB 75.

2. IS ANALYSIS REPRESENTS FIRST FORMAL STEP IN PROCESS OF GETTING ALLIED AGREEMENT TO SPECIAL PROGRAM CONCEPT, GROUND RULES, AND CONTENT. IN MAKING ITS REQUEST TO THE IS, WG SUGGESTED APPLICATION OF FOUR QUOTE PRINCIPAL FACTORS UNQUOTE AS FOLLOWS:

A. PROJECT IS IN SUPPORT OF QUOTE EARMARKED UNQUOTE FORCES.

B. PROJECT IS AN OPERATIONAL TYPE FACILITY.

C. PROJECT IS AN UPWARD DEVIATION OF CRITERIA OR WHERE NO CRITERIA EXISTS (NAVAL BASES FOR EXAMPLE) IS MORE THAN WHAT MIGHT BE ANTICIPATED IN NORMAL INFRASTRUCTURE. THE MEANING OF UPWARD DEVIATION USED HEREIN IS EITHER AN ADDITION TO A CRITERIA ITEM AMOUNT OR A NON-CRITERIA LISTED ITEM WHICH MIGHT REASONABLY QUALIFY.

D. PROJECT HAS POTENTIAL COMMON USE.

MISSION VIEW IS THAT WE CAN PROBABLY REGARD CRITERIA A AND B AS BASIC AND MANDATORY FOR ALL PROJECTS, AND CRITERIA C AND D (PARTICULARLY D) AS DESIRABLE BUT NOT MANDATORY SINCE, BY DEFINITIONS

,
THE US SPECIAL PROGRAM IS DESIGNED TO REPLACE PROJECTS WHICH WOULD OTHERWISE BE FUNDED BY US.

3. CERTAIN OTHER POINTS REMAIN UNDER DISCUSSION, FOR EXAMPLE, QUESTION WHETHER QUOTE OPERATIONAL UNQUOTE DOES OR DOES NOT INCLUDE TRAINING. WE TAKE VIEW THAT IT DOES. MISSION BELIEVES CERTAIN OTHER PROJECTS CAN ALSO BE INCLUDED IN INTERNATIONAL STAFF GLOBAL LIST AS SOON AS US CAN PROVIDE MORE DETAIL.

4. IN ITS PRESENT FORM, INTERNATIONAL STAFF PAPER RECOMMENDS WG AGREEMENT TO GLOBAL LIST OF PROJECTS TOTALLING IAU 45.3 MILLION TO MEET US REQUIREMENT OF IAU 28.9 MILLION UNDER COST SHARING FORMULA FOR SLICES XXVI-XXX (ANNEX TO REF B). BASED ON CONSULTATION WITH CINCEUR REP ARRRY, MISSION SUGGESTS THAT US SHOULD PROBABLY HAVE IN HAND AN APPROVED LIST OF PROJECTS TOTALLING AT LEAST IAU
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55 MILLION ON ASSUMPTION THAT MANY PROPOSED PROJECTS MAY DROP OUT DURING FIVE-YEAR PERIOD, AND THAT US PRIORITIES MAY CHANGE. AT SAME TIME, OUR TENTATIVE THINKING IS THAT US COMMANDS SHOULD PLAN FOR BASIC PROGRAM OF NO MORE THAN IAU 26 MILLION IN ORDER TO LEAVE ROOM FOR CONTINGENCIES, I.E., PLUS-MINUS 10 PCT OF IAU 28.9 MILLION.

5. MISSION EXPECTS WG DISCUSSION 26 FEB 75 TO PRODUCE CONSENSUS ON GENERAL APPROACH AND ELEMENTS OF DRAFT WG REPORT TO FULL INFRASTRUCTURE COMMITTEE. THE UK, OF COURSE, REMAINS OUR BIGGEST PROBLEM BECAUSE OF THEIR CONTINUED (THOUGH WEAKENING) INSISTENCE ON BASIS ELIGIBILITY FOR NATO COMMON FUNDING OF PROJECTS INCLUDED IN US SPECIAL PROGRAM. WE ARE WORKING WITH THE UK DELEGATION TO CREATE CLIMATE FOR THEIR AGREEMENT WITHOUT ABANDONING ESSENTIAL US

POSITION THAT THESE PROJECTS MAY NOT BE ELIGIBLE FOR COMMON FUNDING.

6. PROCEDURAL DETAILS WILL BE LEFT FOR DISCUSSION IN FULL INFRASTRUCTURE COMMITTEE. ROLE OF MNCS IN MANAGEMENT OF US SPEICIAL PROGRAM REMAINS UNCLEAR, BUT THUS FAR SOME NATIONAL REPS HAVE SHOWN CONSIDERABLY MORE ENTHUSIASM FOR MNC INVOLVEMENT THAN HAVE MNC REPS. US MISSION WOULD PREFER MAXIMUM FLEXIBILITY IN RATE OF PROGRAMMING WITH ONLY VERY GENERAL MONITORING BY MNCS. BRUCE

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